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# OUTGOING TELEGRAM Department of State

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DEPARTMENT OF STATE A/CDC/DMR

Origin

ACTION: Amembassy ROME

IMMEDIATE

REVIEWED BY

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DATE 23 MAY 1982

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ENDORSE EXISTING MARKINGS ☐

DECLASSIFIED ☐ RELEASABLE ☒

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SUBJ: CIVAIR

REF: ROME 9566

PLEASE DELIVER ECON MIN 9 A.M., NOVEMBER 28

1. Embassy requested to deliver following aide-memoire to PonOff

(Soro), if possible Nov 26:

Qte The Pro Memoria of Nov 19, 1968 of the Ministry of Foreign Affairs, Protocol No. 079/025584, transmitted to American Embassy on that date, set forth some substantive views of the Ital Govt with respect to issues that are expected to arise in coming negotiations, and proposed that negotiations begin in Washington before the end of the month of November on such date as the U.S. might wish to suggest.

Although the above referenced Pro Memoria, in specifying in particular three substantive points, stated that those matters could be further explored between the two delegations, the USG considers it desirable and necessary to make clear the U.S. position with respect to those three points in advance of the negotiations to avoid any misunderstandings that might impede successful and

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Drafted by:

E/OA/AN - ERodriguez

Tel. Ext.

Telegraphic transmission and  
classification approved by:

EUR/AIS - WStabler

Clearances:

E - Mr. Solomon

E/OA - Mr. Meadows

E/OA/AN - Mr. Ferretti

CAB - Mr. Watson (draft)

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mutually satisfactory negotiations.

1. With respect to fifth freedom rights beyond the territories of the two countries, in the informal diplomatic conversations that have taken place this year between officials of the U.S. and Italy, each of the two sides has indicated that it was interested in certain beyond rights. When it became clear that the economic values attributed to those routes would not permit a balanced route exchange to be formulated, each side indicated a willingness to defer certain route requests. On Oct 24, Ambassador Ortona offered a route formulation that deferred to a later time Italy's request for a route beyond Los Angeles to Tokyo. On November 8, Assistant Secretary Solomon indicated that, within the context of the Italian proposal, the U.S. would defer its request for routes beyond Italy to Africa and Australia, to a later time. At the same time, Mr. Solomon specified that the U.S. would need confirmation of a route beyond Italy through the Near and Middle East to the Far East in order ~~which are postponed and next month~~ for a route exchange agreed to in the ~~forthcoming~~ negotiations, ~~to be~~ which are proposed for next month, to be in economic balance and acceptable. Therefore, some kind of a Far East route for the U.S. would be an indispensable part of any agreement.

2. With respect to "cargo" services, which the U.S. understands as being a reference to "all-cargo" services, the Italian Pro Memoria suggested that these should be limited to third and fourth freedom

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Traffic, with a possible addition of intermediate points, and on the basis of an equal or balanced number of frequencies. In the informal diplomatic conversations, and again on Nov 4, the U.S. officials indicated that the overall agreement would need to include traditional Bermuda provisions with respect to capacity to cover passenger, mail and cargo services, ~~was~~ whether operated separately or in combination. Any agreement which suggests an agreed parity of frequencies as an established rule governing the operation of all-cargo services would be inconsistent with the above-mentioned principles and would be unacceptable to the U.S. However, the U.S. has noted the Italian comments with regard to all-cargo services and would be prepared in the negotiations to examine possible arrangements concerning practical operations of all-cargo services.

3. The ~~s~~ statement made by Assistant Secretary Solomon that an agreement formulated in negotiations would be of an ad referendum nature, was merely an explanation of the normal procedures used by the U.S. in negotiating and confirming executive bilateral agreements dealing with air transport services.

With respect to the opening of negotiations, the U.S.G. shares the desire of the Ital Govt that this should take place as early as possible. Since it is not possible to begin negotiations in the few days remaining before the end of November, and in order to permit both sides to complete

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preparatory arrangements and to plan on a definitive date for the opening of discussions, the USG proposes that negotiations begin in Washing on on Dec 9, 1968. Unqte.

2. In delivering aide memoire you should point out that normally we would have made our comments orally, but in view of ~~xxx~~ written form of Ital communication, we believed it desirable to reply in like manner. However, we hope that there will be no further need for exchanging written communications and that we can ~~xxx~~ get on to negotiations. We look forward to arrival of Ital Delegation.

3. Please inform ASAP if Dec 9 acceptable to GOI.

4. FYI. We plan inform Ortona of above Nov & 26. He had expected be in Rome Nov 27, but he postponed & visit for about 2 weeks. End FYI.

END

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